1	GOVERNMENT OF THE DISTRICT OF COLUMBIA
2	Mayor's Agent for the Historic Landmark
3	and Historic District Protection Act
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7	Public Hearing
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10	1223 4th Street, Northwest
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14	9:31 a.m. to 10:06 a.m.
15	Friday, August 14, 2015
16	
17	Office of Planning
18	1100 4th Street, SW, Suite E650
19	Washington, D.C. 20024
20	
21	
22	

1	Appearances:
2	JUDGE PETER BYRNE, ESQ.,
3	Designated Mayor's Agent
4	
5	For the Applicant:
6	ERIN STEVENS
7	1223 4th Street, NW
8	Washington, DC 20001
9	
10	For the Office of Planning
11	Brendan Meyer, Historic Preservation Specialist
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1 PROCEEDINGS

- MAYOR'S AGENT BYRNE: Some statements for
- 3 the record. So, I'm Peter Byrne. I am the
- 4 designated Mayor's Agent through this matter,
- 5 which involves an after-the-fact permit
- 6 application to alter the facade of 1223 4th
- 7 Street, Northwest. This application is assigned
- 8 Historic Preservation Act Number 15-296.
- This case is being heard under the
- 10 authority of D.C. Law 2-144, the Historic
- 11 Landmark and Historic District Protection Act of
- 12 1978. This law requires that the Mayor or his
- 13 Agent review proposed subdivisions and permit
- 14 applications for demolition, alteration, and new
- 15 construction on the site of historic landmarks
- 16 that are within historic districts.
- 17 Prior to consideration by the Mayor's
- 18 Agent, the law requires that applications be
- 19 referred to the Historic Preservation Review
- 20 Board for its recommendation. On April 23rd,
- 21 2015, the review board recommended against the
- issuance of a permit on the grounds it would not

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- 1 be consistent with the purposes of the Act.
- 2 After the board made its recommendation, the
- 3 Applicant requested this public hearing, as
- 4 provided by law.
- 5 This hearing will be conducted in
- 6 conformance with the D.C. Administrative
- 7 Procedure Act, entitled 10-C, District of
- 8 Columbia Municipal Regulations, which contain the
- 9 rules of procedure for the Mayor's Agent pursuant
- 10 to the preservation law.
- So we'll proceed as follows: So we'll
- 12 hear -- there are no procedural matters, I don't
- 13 believe, so we'll just go on with presentation of
- 14 the Applicant's case. We'll have statements by
- 15 the public agency representative; I suppose that
- 16 will be Mr. Meyer. And then there are no other
- 17 parties here. You'll have a chance then to speak
- 18 some more. And on we go.
- So, I think that covers it. So, Ms.
- 20 Stevens, welcome. I've gotten, I've received
- 21 your prehearing statement.
- MS. STEVENS: Okay.

MAYOR'S AGENT BYRNE: But you may proceed

- 2 to make your case.
- MS. STEVENS: Sure. So I met with
- 4 Brendan some months back. And I told him at the
- 5 time, and I'll tell you as well, I am sorry that
- 6 it's an after-the-fact hearing. I'm not -- I was
- 7 not that aware of the historic society rules and
- 8 regulations. First time I've ever lived in a
- 9 historic district. I'm an amateur in terms of
- 10 renovations. And so I didn't go through the
- 11 process the right way.
- He explained to me, next time how I
- 13 should have gone through the building permit
- 14 process, as well as how that would have hit the
- 15 historic preservation society. And therefore, we
- would have had a different outcome from this.
- MAYOR'S AGENT BYRNE: Well, let me just
- 18 point out that there's not a historic
- 19 preservation society. I mean, it's not like it's
- 20 a volunteer entity. This is, you know, a public
- 21 cert provision review board. It's a publicly
- 22 constituted administrative agency of the District

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- 1 Government. So, it's a matter of law and not
- 2 just a matter of some -- I just -- I don't know
- 3 if the word "society" implied all that, but I
- 4 thought I would just state that.
- 5 MS. STEVENS: Got you. Didn't mean to
- 6 imply that. Simply meant I was unfamiliar with
- 7 how the rules and regulations were employed.
- MAYOR'S AGENT BYRNE: Yeah.
- MS. STEVENS: And so, it's a learning
- 10 experience for me. I'm somebody who doesn't do
- 11 this full time.
- So, with that, I've become at least a
- 13 little more up to speed on how the historic
- 14 preservation society employs the Act.
- So, I want to point out a couple of
- 16 things. So, in addition to the appeal that's
- 17 here, what I'd really like to have my home
- 18 reviewed on is the basis that it's a
- 19 noncontributing row house that was built in 2007.
- 20 And therefore, it should be held to the new
- 21 construction and historic standards guidelines.
- MAYOR'S AGENT BYRNE: Right.

MS. STEVENS: Which are found in here,

- 2 but really not to those of historic homes. So,
- 3 when looking through there, one of the things I'd
- 4 like to point out is that, according to Section
- 5 1.3 and 1.4, it actually says that it's not meant
- 6 to be exactly duplicating the existing home. It
- 7 should be of its own time. Because trying to
- 8 duplicate the own home is actually creating that
- 9 false sense of history. And so, instead it
- 10 should be a new home, is of its own time, whereas
- 11 the historic homes would be existing buildings
- 12 showing the past.
- So, with that, they've already had five,
- 14 at least five different significant modifications
- 15 that are going to make it of its own time.
- MAYOR'S AGENT BYRNE: Um-hm.
- MS. STEVENS: Those were outlined in the
- 18 appeal that was submitted. So the five of those
- 19 that I called out were, first of all, the
- 20 additional story. I realize the way that the
- 21 photograph is taken here, you're not able to see
- the additional story because it's taken from

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- 1 down, looking up. However, and Brendan and I
- 2 have discussed this, it's relatively visible from
- 3 the street, as well as from artifacts, Appendix A
- 4 within my appeal, from anywhere on the street.
- 5 When you're standing, at eye level you can
- 6 visibly see that there's now a third story, which
- 7 is one of the accommodations.
- The second accommodation, which is
- 9 Exhibit B, is the fact that they've put basements
- 10 in here. The third is the fact that the like-
- 11 kind properties are all single units, whereas
- mine is a dual, a legal two-unit property, two
- 13 floors on the bottom, two floors on the top.
- The fourth one, which is Appendix C, is
- 15 that the other, the historic homes that are
- 16 adjacent to it that are all of the same era and
- 17 type of construction, all have a form of side
- 18 egress to the backyard. And the fifth one is
- what the material of the home is actually
- 20 constructed out of. It's out of hardie-board,
- 21 which is material that wasn't even available at
- 22 the time of the construction of the historic

- 1 homes to its side.
- So, as such, it is a noncontributing row
- 3 home. And so, I look at it and say it in fact
- 4 shouldn't be held to those same standards. If
- 5 you hold it to the standards of something that is
- 6 of its own time, one of the trends in real estate
- 7 is to add more light to the homes, which arguably
- 8 has health benefits, and certainly nothing, if
- 9 nothing officious, more visually attractive.
- So one of the components is that it,
- 11 quite frankly, with a bunch of other brand-new
- 12 construction, like what my house looks out on
- across the street, where they do have additional
- 14 light put into the homes, where we do have a
- variety of historic homes, and other ones called
- out from M Street, in Appendix E, where they've
- 17 been permitted to do either renovations or net
- 18 new construction with larger windows, windows
- 19 that are not of the time period.
- And it's to show, as they call out in
- 21 Section 1.3 and 1.4, it's showing the District's
- 22 evolution in terms of the housing and real state

- 1 design, that I would ask that those same rules
- and regulations be applied to my home, which
- 3 would mean that it should be considered that we
- 4 would add an additional window, which is actually
- 5 in line with --
- If you look back at Appendix A, you'll
- 7 notice that the top floor has three windows that
- 8 are all adjacent to each other. It's really just
- 9 putting that in line with the floor below it,
- 10 which would give further credence to the fact
- 11 that this is a common practice of the time in
- 12 which this home was built.
- So I know that the new construction piece
- is supposed to -- we want to retain and enhance
- 15 the historic homes. But it is meant for the
- 16 encourage of the adaptation of use, to reflect
- 17 the evolution of the neighborhood, and it's not
- 18 just supposed to be an intent at a false re-
- 19 creation of history.
- 20 As such, I guess I ask that it be
- 21 considered that the window be permitted in there.
- 22 I understand I should have come and asked for

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- 1 permission first and gone through a discussion.
- 2 But with the understanding that this is meant to
- 3 be a review and not to be punitive for the fact
- 4 that I went through the proceedings in an
- 5 incorrect fashion, I do think that there is merit
- 6 to why this should be permitted under the new
- 7 construction regulations.
- 8 MAYOR'S AGENT BYRNE: Okay. I understand
- 9 you. I think I understand your argument.
- Let me ask a couple of questions.
- MS. STEVENS: Sure.
- MAYOR'S AGENT BYRNE: So, in Appendix C,
- with the sort of the side entrances, what's your
- 14 point there?
- MS. STEVENS: My point is just, when
- 16 Brendan and I were talking, he was explaining to
- me that my home is adjacent to the four homes
- 18 that are, in fact, all historic.
- MAYOR'S AGENT BYRNE: Yes.
- MS. STEVENS: It's actually next to five
- 21 historic homes, but only four are like kind.
- MAYOR'S AGENT BYRNE: Right.

MS. STEVENS: Meaning that they have the

- 2 same basic facades and fascia and rhythm and so
- 3 forth.
- 4 MAYOR'S AGENT BYRNE: Um-hm.
- MS. STEVENS: So, if the argument is that
- 6 -- so I asked, why couldn't these accommodations
- 7 be allowed for my noncontributing row home as
- 8 opposed to, I'm being compared to contributing
- 9 row homes, is my understanding from our
- 10 discussion? So, my question is, well, if there's
- 11 already even five accommodations for current
- 12 times in the way it's constructed, why is
- 13 arbitrarily a line being drawn at six?
- So the form of egress from the side yard
- 15 to the backyard is something that is present in
- 16 the four historic homes.
- MAYOR'S AGENT BYRNE: Right.
- MS. STEVENS: It is not present in mine,
- which means we've already changed the fascia.
- MAYOR'S AGENT BYRNE: Oh, I see.
- MS. STEVENS: We've already changed the
- 22 facade.

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- MAYOR'S AGENT BYRNE: Okay. I see.
- MS. STEVENS: So I'm saying we can't make
- 3 the argument that, well, mine's supposed to be --
- 4 (Cross-talk.)
- 5 MAYOR'S AGENT BYRNE: So that's a
- 6 deviation. In your mind, that's a deviation from
- 7 the historic pattern.
- MS. STEVENS: Correct. So that's
- 9 actually -- all five of those that I called out,
- 10 to me, are all deviations of one form or another
- 11 from the historic pattern.
- MAYOR'S AGENT BYRNE: Yeah.
- MS. STEVENS: And therefore, it's saying
- 14 there is precedent, not just within my
- 15 neighborhood, but within my row of homes, and
- 16 these two that were built in 2007 --
- MAYOR'S AGENT BYRNE: Right.
- MS. STEVENS: -- for there to be
- 19 accommodation for current time, market value, and
- 20 the evolution of the neighborhood.
- MAYOR'S AGENT BYRNE: Um-hm.
- MS. STEVENS: I actually think historic

- 1 homes are beautiful. I like that I live in a
- 2 neighborhood of historic homes. I just don't
- 3 think trying to apply the historic standards to a
- 4 noncontributing row house built in 2007 -- as far
- 5 as I'm concerned, it's detrimental to me as
- 6 someone who lives there that would prefer more
- 7 light. And it also is detrimental to my resale
- 8 value, as well as, for that matter, to property
- 9 taxes, as it gets assessed for more.
- I've been -- I've been investing in my
- 11 home ever since I moved into it. It's cared for
- 12 better now than it has been since it was built in
- 13 2007. I'm just trying to make an enjoyable place
- 14 to live.
- MAYOR'S AGENT BYRNE: Okay. I
- 16 understand.
- 17 All right. So, as I understand the
- 18 matter, it's not, the Historic Preservation
- 19 Office and the HPRB did not consider this to be a
- 20 question of new construction, because of the fact
- 21 that when those buildings were built, there was a
- 22 demolition of noncontributing historic homes on

- 1 the site and that those were, that the new
- 2 construction -- that the facades of the new
- 3 construction were extensively reviewed by the
- 4 HPRB and the Historic Preservation Office to try
- 5 to provide continuity and similarity with the
- 6 historic row.
- Is that a fair statement, Mr. Meyer?
- MR. MEYER: Yeah. And that was described
- 9 in the staff report that I prepared for the
- 10 office when the case went to HPRB. We outlined
- 11 the history of the row.
- MAYOR'S AGENT BYRNE: Yeah.
- MR. MEYER: The recent history of this
- 14 particular house within the row, because it was
- 15 exceptional in the fact that it went through this
- 16 process in 2006 of being demolished and
- 17 reconstructed with the approval of the board,
- it's a very exceptional circumstance; the board
- 19 rarely does that. In this case, they did it
- 20 because the building had lost structural
- integrity after 20 years of abuse and non-
- 22 maintenance.

The condition of the reconstruction in

- 2 that 2006 board decision was that the new facades
- 3 would replicate, as much as possible, the
- 4 original facades, going to the point of salvaging
- 5 some of the components, the door hooks and the
- 6 corners of the buildings.
- 7 As new construction, the board granted
- 8 some flexibility, as they typically do for new
- 9 construction. But it was a design that was
- 10 ultimately approved in concept by the board and
- 11 constructed. So the staff report explains -- or
- 12 presented to the board advised the board of the
- 13 guidelines and regulations when it comes to the
- 14 question of windows and rhythm of facades, both
- in the case of historic buildings, but also in
- 16 the case of new construction.
- In the guidelines for new construction, I
- 18 could go to the section and recall it. But it's
- 19 essentially, it's advised the rhythm of facades
- 20 is important to the determination of whether or
- 21 not new construction is compatible with its
- 22 historic district.

So, you know, in a broader sense, the

- guidelines adopted by the board are meant for the
- 3 general public or any property in our historic
- 4 district. And our historic districts are quite
- 5 numerous in the number of buildings they have.
- Being general guidelines, there are times
- 7 where different sections of the guidelines may be
- 8 offsetting as to each other. It's the board's
- 9 decision, or it's the board's responsibility to
- 10 use the guidelines to review a design to assure
- 11 whether it's compatible with the historic
- 12 district and determine what are important
- 13 features of a design that would allow it to be
- 14 sufficiently compatible with the historic
- 15 district.
- So, while the office understands and
- 17 sympathizes with Ms. Stevens on her selection of
- 18 sections of the guidelines, it's the board's
- 19 responsibility to determine which, what
- 20 alterations are compatible in a historic
- 21 district.
- We are blessed to have variety and

- 1 richness, and also imparts consistency in our
- 2 historic districts, our historic buildings. New
- 3 construction adds to that variety. Things are
- 4 allowed to change and be designed. It's the
- 5 board's role to approve what they believe is
- 6 compatible and consistent with the character of
- 7 the neighborhood.
- So it's not the nature of -- it's not a
- 9 question of variety exists, so more additional
- 10 variety should be okay, too. It's a matter of
- 11 what design element is or is not compatible with
- 12 the historic district.
- MAYOR'S AGENT BYRNE: So, I'm hearing you
- 14 say that, from the board's perspective, the
- office's perspective, there are two interrelated
- issues here. One is the approval of the
- 17 reconstruction in 2007 specific guidance from the
- 18 board as to what such looked like.
- MR. MEYER: Um-hm.
- 20 MAYOR'S AGENT BYRNE: But that in some
- 21 sense, can just say independently that if new
- 22 construction standards were applied, that the

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- 1 question of the rhythm of the windows on the
- 2 facade across the row would be an important
- 3 feature that would militate against approving the
- 4 three-window set before.
- MR. MEYER: Yes. In summary, that's what
- 6 we advised the board, that regardless whether the
- 7 board considered this a contributing building
- 8 because it was reconstructed, or noncontributing
- 9 because it was constructed in 2011, ultimately --
- 10 regardless of which category they placed it in,
- 11 the board's guidelines are consistent that the
- 12 rhythm and pattern of facades across a row is an
- important principle to use when determining what
- 14 constitutes compatible design or compatible
- 15 alteration.
- MAYOR'S AGENT BYRNE: Are you aware of
- 17 any prior board or Mayor's Agent cases in which
- 18 the reconstructed buildings were considered to be
- 19 contributing buildings?
- MR. MEYER: No. We follow the principles
- 21 put down by the National Park Service. It's
- 22 essentially a matter of authenticity and date of

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- 1 construction. This historic district, every
- 2 historic district has a period of significance.
- MAYOR'S AGENT BYRNE: Right.
- 4 MR. MEYER: Off the top of my head, I
- 5 believe this one goes up to 1939.
- 6 MAYOR'S AGENT BYRNE: Yeah.
- 7 MR. MEYER: So, very simply, a building
- 8 built after 1939 is not a contributing.
- 9 MAYOR'S AGENT BYRNE: Right.
- MR. MEYER: It can never be an authentic
- 11 building built before 1939, for obvious logic.
- MAYOR'S AGENT BYRNE: Right.
- MR. MEYER: So it's really a simple
- 14 matter of when the building is built, which to a
- 15 large extent determines whether it's considered
- 16 contributing or noncontributing.
- MAYOR'S AGENT BYRNE: Okay. So Ms.
- 18 Stevens is correct that this would be considered
- 19 a noncontributing building?
- MR. MEYER: Yes.
- MAYOR'S AGENT BYRNE: Okay. Okay.
- But the staff report, which I've read,

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1 and then the board's decision states that whether

- 2 a building is considered historic or a new
- 3 building, that the uniform character of the
- 4 fenestration across the front is an important
- 5 element, under the board's view of the window
- 6 guidelines.
- 7 And that therefore, even if -- even
- 8 considering this new construction, without regard
- 9 to the prior reconstruction, and even if Ms.
- 10 Stevens had come with the plans before she had
- 11 erected the building, your view is that the board
- would have -- if the office would have
- 13 recommended, the board would have rejected the
- 14 idea of three windows on the second floor?
- MR. MEYER: Well, certainly, the office
- would recommend that three ganged windows is
- inconsistent with the pattern construction for a
- 18 building of this vintage. It's inconsistent with
- 19 the row of historic buildings that it was
- 20 originally part of.
- The examples of ganged windows in other
- 22 parts of the historic district are simply from

- 1 buildings of different styles and eras than what
- 2 this row is trying to be a part of. So, in the
- 3 staff opinion, if an application was presented to
- 4 the board prior to construction, our evaluation
- 5 would have been the same.
- 6 MAYOR'S AGENT BYRNE: Yeah.
- 7 MR. MEYER: That to gang these windows is
- 8 inconsistent with an 1870s frame building that
- 9 this noncontributing building is trying to be a
- 10 part of.
- MAYOR'S AGENT BYRNE: Okay.
- MR. MEYER: We probably would have cited
- new construction guidelines, which state, you
- 14 know, rhythm is one of the principles used to
- 15 evaluate whether new construction is compatible.
- MAYOR'S AGENT BYRNE: Right.
- MR. MEYER: And to quote the new
- 18 construction regulations, "The spacing of
- 19 repetitive facade elements, such as projecting
- 20 base, storefronts, windows, doors, belt courses
- 21 and the like, give an elevation its rhythm. The
- space between free-standing buildings, the

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- 1 contiquousness of rowhouses and other part-wall
- 2 buildings, and the height of roofs, cornices,
- 3 towers and other roof projects establishes the
- 4 rhythm of a street."
- And this is enumerated at 6.1. "A new
- 6 building should respect the rhythm of its
- neighbors as well as that of the street." So
- 8 that is a guideline in our new construction
- 9 guidelines. It would be logical to apply that to
- 10 the alteration of a noncontributing building.
- In our window guidelines, there is a
- 12 section about changing window locations, which
- 13 states, "The location of windows significantly
- 14 contributes to the architectural character of
- 15 elevations. In row houses and in attached
- 16 commercial buildings, window patterns contribute
- 17 to the visual appearance of entire blocks. Thus,
- 18 the location of windows is one of their most
- important character-defining features. Altering
- 20 the existing window pattern, either by changing
- 21 their location or adding new windows to a facade,
- is strongly discouraged or should only be done

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- 1 after carefully considering the effect of the
- 2 change on the overall character of the building
- and consultation with the Historic Preservation
- 4 Office."
- 5 MAYOR'S AGENT BYRNE: Okay. All right.
- 6 Ms. Stevens, would you like to say some more?
- MS. STEVENS: There are a couple of
- 8 things. So, I do understand that rhythm is one
- 9 of the twelve pieces of criteria in the new
- 10 construction guidelines for the historic
- 11 district. They have already made exceptions for
- 12 three of them, scale, height, and material. So I
- 13 guess, to me, drawing the line at rhythm being
- 14 four of twelve versus three of twelve is an
- 15 arbitrary and inconsistent application of the
- 16 rules and regulations.
- As far as whether or not it's consistent
- 18 with the rhythm, that goes back to my point that
- we're trying to say that my home is the same as
- 20 the four homes adjacent to it, which are actual
- 21 contributing row homes. Mine is not a
- 22 contributing row house. And so, according to the

- 1 regulations within the new construction, it
- 2 specifically says, "compatibility does not mean
- 3 exactly duplicating the existing buildings or
- 4 environment. A new building should be seen as a
- 5 product of its own time. . . . By relating to the
- 6 existing buildings and the environment, but being
- of its own time, a new building shows a
- 8 district's evolution just as the existing
- 9 buildings show its past."
- So I guess I look at it and go, I'm not
- sure why we're trying to make my home falsely
- 12 represent the history that's directly next to it,
- when in fact it was built in 2007. As you put
- 14 it, it's not authentic. And so that's why I
- think it should be considered in terms of an
- update for the period, and specifically the
- 17 historic society.
- So my understanding is that neighborhoods
- vote to be a part of the historic society. It's
- 20 something that they come forward and request. So
- 21 I understand that's something that, some decades
- 22 back, my neighborhood went forward and requested.

- 1 With that, that also does mean it's something
- that is supposed to be of and for the
- 3 neighborhood and the preservation of the
- 4 neighborhood. So I did go out and poll my
- 5 neighbors, as you may have in your packets.
- 6 MAYOR'S AGENT BYRNE: I do.
- MS. STEVENS: So, I went through, and
- 8 I've got the originals here, if you'd like, as
- 9 well. And on both sides -- there are actually
- two different ones. I didn't know how many
- neighbors I would reach. And so it's all
- 12 different people that have signed both sides.
- MAYOR'S AGENT BYRNE: Oh, okay. Well,
- 14 maybe I'll take those because I'm not sure I have
- 15 all of those.
- MS. STEVENS: And I think you actually do
- 17 have them.
- MAYOR'S AGENT BYRNE: Oh, I do have them.
- 19 I do have them. Yeah, you're right. I do.
- MAYOR'S AGENT BYRNE: On one side of it.
- 21 I'm just saying it's actually not a duplicate.
- MAYOR'S AGENT BYRNE: Yeah.

MS. STEVENS: It's different signatures

- 2 at the bottom.
- MAYOR'S AGENT BYRNE: Yes, yes.
- 4 MS. STEVENS: But what this means is, I
- 5 received -- and I gave them an opportunity to say
- 6 "support" or "do not support." I received
- 7 unanimous approval from everyone on my block,
- 8 including all of the contributing row houses,
- 9 which I was, in theory, meant to replicate next
- 10 door to me, that all support me keeping the
- 11 windows.
- So, I guess if this is really -- if it's
- 13 the neighborhood that voted to be a historic
- 14 district and the neighborhood is saying that they
- 15 support this alteration and they believe it adds
- 16 to the character of the neighborhood and that it
- 17 adds to the visual appeal of the neighborhood,
- 18 I'm not sure why we would choose to employ these
- 19 regulations in a manner inconsistent with the
- 20 desires of the neighborhood and the individual
- 21 homeowner as well.
- MAYOR'S AGENT BYRNE: Well, it's a

- 1 relevant fact that your neighbors support what
- you want to do. But it's not the case that this
- 3 is a consensual thing by the neighborhood. This
- 4 is a -- designation is done by the Historic
- 5 Preservation Review Board according to legal
- 6 criteria. So it's not -- it's relevant, but it's
- 7 not -- it's by no means determinative.
- 8 Do you have anything more you'd like to
- 9 say, Mr. Meyer? I mean, what about she's sort of
- 10 making the argument that, showing the difference
- in period and what -- do you have anything to say
- about the support of the neighbors?
- MR. MEYER: She's pointing out the
- 14 results of deliberative actions by the board.
- MAYOR'S AGENT BYRNE: Um-hm.
- MR. MEYER: The variations that she's
- 17 pointing out either existed in historic buildings
- or alterations theoretically approved by the
- 19 board, or they were done without permit and
- 20 without approval.
- There is variety in historic districts.
- 22 To adopt the logic that there is variety in

- 1 historic districts, so therefore any other
- variety is okay would be a logic that would say,
- 3 "We don't need the board, and so anyone can alter
- 4 their buildings."
- The job of the board is to determine,
- 6 amongst its guidelines and principles and
- 7 previous decisions, in the historic context of
- 8 the historic districts, the board's role is to
- 9 determine how much alteration, what kinds of
- 10 alterations are allowable in the historic
- 11 districts without destroying the integrity of the
- 12 historic district.
- So, yes, there will be modern
- 14 contraptions, devices, and effects approved by
- 15 the board, but that the board has determined are
- 16 sufficiently compatible with the historic
- 17 district, that they do the historic district no
- 18 harm. The board's role is to draw the line
- 19 somewhere in the spectrum of possible alterations
- 20 and draw the line between what is compatible for
- 21 the historic district and what would be
- 22 incompatible for the historic district.

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And I think the board played that role
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- when they decided to deny this building permit.
- 3 Because the board believed that the third window,
- 4 in this context, in this elevation, if they
- 5 believed it was compatible with the historic
- 6 district, they could have approved the building
- 7 permit when they heard this case.
- 8 (Pause.)
- 9 MAYOR'S AGENT BYRNE: Okay. I
- 10 understand. Okay.
- 11 Anything to conclude?
- MS. STEVENS: Can I just? To that point,
- 13 there are three things I heard come out of there.
- 14 So, one is, Brendan pointed out that the windows
- are not consistent with the vintage of my home?
- 16 Did you mean the vintage of 2007 or the vintage
- 17 that was applied to the historic contributing row
- 18 homes next to it?
- MR. MEYER: The house is part of a row
- 20 that are buildings that were originally built
- about 1870. The noncontributing facades are
- 22 built to replicate that pattern. The pattern of

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- 1 construction for this row is of individual
- 2 windows with wall spacing between. That's the
- 3 way buildings were framed and the way windows
- 4 were made for the period from which the buildings
- 5 come or are trying to replicate.
- 6 Window technology, manufacturing
- 7 technology, use, taste, all evolved with
- 8 different historic eras. So to gang three
- 9 windows together, we would find that on our deco
- 10 building when metal channels allowed bigger spans
- of openings. We would find that in Victorian
- 12 buildings when industrialization of window
- 13 fabrication allowed for more ornate compositions
- 14 of windows.
- This building is from a row at a time of
- 16 construction when the houses were built by
- 17 individual artisans. Windows were built with
- 18 saw, planes, hammers, and individually. And the
- 19 framing between was such that ganging windows
- 20 together in a building of this period was not
- 21 possible, based on the way they built buildings.
- So that's really a sample of the

- 1 architectural history and the history of
- technology that was the reason why there is a
- 3 variety of windows. If the point of this row of
- 4 buildings is to look like 1870s buildings,
- 5 whether they were built in 1870 or whether
- 6 they're built today to look like that, to gang
- 7 windows together would be inconsistent with the
- 8 technology of the period and the way windows were
- 9 constructed in that period.
- MS. STEVENS: So, I think that's exactly
- my point is that it's trying to hold me to the
- 12 standards of an 1870 building. The reason they
- didn't have windows ganged together in 1870s,
- 14 they didn't have the construction nor the window
- 15 types that would have accommodated having those
- 16 windows ganged together. And they also let in
- 17 simply too much heat and cold at the time because
- we didn't have the systems like central AC that
- we do today.
- So, that's where I go back to, if we're
- 21 looking at me as being new construction, which
- means it should be -- it should not be -- does

- 1 not mean exactly duplicating the existing
- 2 buildings, which is what I feel we're trying to
- 3 do here. And that's the piece I don't
- 4 understand.
- So instead, if it's of its own time, now
- 6 we do have those technologies. And we have
- 7 things like central heat and AC that allow us to
- 8 gang windows together and put more light into our
- 9 homes. So this is, at the end of the day, I'm
- 10 the one who lives there 365 days a year. And
- 11 this does directly impact my enjoyment and the
- 12 amount of light I get in my living room. So I
- 13 just, whenever I hear it's not of the vintage,
- 14 I'm going, my vintage is 2007, not 1870.
- And then, my other two concluding points
- on that would be, when we talk about what the
- 17 historic district determines to have to be
- 18 consistent or inconsistent and compatible with
- 19 the character of the row homes, there is an
- 20 inconsistency to the application of those rules
- 21 and regulations, as is exhibited by the fact that
- we have these 12 principles, 3 of which we've

- 1 already made accommodations and exceptions for
- with this noncontributing row house.
- So it's inconsistent to say that, one,
- 4 those five exceptions could be made for this home
- 5 and this one couldn't; and two, when we look at
- 6 Appendix E back here, those types of windows were
- 7 not made available at the time that this home was
- 8 built either. Nonetheless, when they applied for
- 9 the permits, they were granted permission to put
- 10 in these larger windows.
- 11 MAYOR'S AGENT BYRNE: I doubt it.
- MS. STEVENS: Because it's consistent
- 13 with the time.
- MAYOR'S AGENT BYRNE: Do you know that
- 15 that was done pursuant to a permit?
- MS. STEVENS: I don't know it was done
- 17 persistent (sic) to a permit --
- MAYOR'S AGENT BYRNE: I can't believe
- 19 that they got a permit for that. Because I tried
- 20 to get a permit for that, and I couldn't get it.
- 21 (Laughter.)
- MS. STEVENS: So in that case, my

- 1 question would be, why am I at a hearing and not
- 2 the rest of the homes in the neighborhood that
- 3 have also received larger windows and windows
- 4 that are distinct from the period in which the
- 5 home was built?
- 6 MAYOR'S AGENT BYRNE: There are limits to
- 7 their enforcement capacity.
- MS. STEVENS: So, if it's an inconsistent
- 9 application or enforcement of the rules and
- 10 regulations, I'm not sure that should be directly
- 11 to my detriment.
- MAYOR'S AGENT BYRNE: Yes.
- MS. STEVENS: So I simply ask that there
- is a precedent for altering the windows. There's
- a precedent for a degree of alterations within
- new construction. But there's also a precedent
- 17 for altering windows in historic contributing and
- 18 noncontributing homes within the Mount Vernon
- 19 Square Historic District.
- 20 And so, I ask that that inconsistent
- 21 application not work directly against -- not be
- 22 directly to my detriment.

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MR. MEYER: Well, I think I could explain

- 2 how that window that you pointed out is
- 3 consistent with the regulations at the time that
- 4 the window was installed. The historic district
- 5 was created in 1998, I believe. That was a
- 6 preexisting condition from before the historic
- 7 district was created. Obviously, when we create
- 8 a historic district, we can't knock on every door
- 9 and make people turn back their clock.
- We apply the regulations of the historic
- 11 district after the historic district is created.
- 12 Once the historic district is created, subject to
- 13 the building code, which requires that window
- 14 replacement or changes to the front of a historic
- 15 building require a building permit.
- So I think, technically, if we were
- 17 surveying that particular building, we would find
- 18 that that window was already in existence before
- 19 it was an historic district.
- MAYOR'S AGENT BYRNE: Almost every
- 21 historic district has inconsistencies that date
- 22 from before the law or before the designation of

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- 1 the historic district; that's true. And that,
- you know, if one accepted that and said, "Well,
- 3 therefore, you can't" -- it would defeat the
- 4 purpose of the historic district going forward if
- 5 you took the prior inconsistencies as a ground
- 6 for allowing greater liberality in design of new
- 7 construction.
- But I do appreciate the fact that, you
- 9 know, homeowners can feel as if this is a process
- 10 that involves judgments by the board that are
- 11 different from the ones that they wish the board
- would make, and that these are not -- this is not
- 13 like the application of the tax code to a
- 14 transaction, but is a judgment call by the board.
- And that's why the system is based on
- 16 people getting permits beforehand, requesting
- 17 permits beforehand so that they can be -- so that
- 18 the office and the board can make a judgment.
- I understand the issue. I think I
- 20 understand the issue involving your home in the
- 21 sense that it is in this peculiar status of being
- 22 new construction in which the board has made

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- 1 various judgments about things that they allowed
- 2 as deviations from the look of the row and others
- 3 that they had. So I have to think about that.
- And part of the question for me will be,
- 5 you know, what's my authority vis a vis the
- 6 board? Which is a question always for the
- 7 Mayor's Agent.
- MS. STEVENS: Okay. Is there any other
- 9 information that I could furnish you with or
- 10 anything else that you would like considered or
- 11 discussed?
- MAYOR'S AGENT BYRNE: I think you've made
- an intelligent, a good presentation. I think I
- 14 understand your position.
- MS. STEVENS: I'm not trying to be
- 16 disrespectful of the rules and regulations. I
- don't mean by any means to deter, take away from
- my neighborhood or its historic integrity. I
- 19 just, the time I went far down this path, it
- 20 never even occurred to me that this would be
- 21 considered to be impacting the look and feel of
- 22 the historic district.

MAYOR'S AGENT BYRNE: Right. So, did you

- 2 get a permit for the windows?
- MS. STEVENS: I did not. And that's part
- 4 of the discussion that we had, was that --
- 5 MAYOR'S AGENT BYRNE: Yeah. So that's
- 6 part of the system, is that your contractor is
- 7 supposed to get a permit. And that alerts them,
- 8 you, to the fact that there's this review
- 9 process.
- MS. STEVENS: So I'm coming up to speed
- on this.
- MAYOR'S AGENT BYRNE: Yeah.
- MS. STEVENS: But I did not understand
- 14 that that was the process issue, not at the time.
- MAYOR'S AGENT BYRNE: The contractors
- ought to have their licenses taken away. But
- 17 that doesn't happen so often. Because they have
- 18 a responsibility in this process that they don't
- 19 always fulfill. So that part was very
- 20 unfortunate, and I see lots of cases like that.
- Okay. So I will go back over the record.
- 22 I'll think about this in terms of the unusual

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status of your home and try to issue an opinion
   in a timely manner.
            MS. STEVENS: Okay. And after that, I
   assume that you'll then -- you'll send a notice
5
   or something in my direction?
            MAYOR'S AGENT BYRNE: Oh, yeah. You'll
6
   get a copy of the decision and order.
            MS. STEVENS:
                          Okay.
8
            MAYOR'S AGENT BYRNE:
9
            MS. STEVENS:
                           Thank you.
10
            MAYOR'S AGENT BYRNE: Thank you.
11
            (Whereupon, at 10:06 a.m., the
12
   proceedings concluded.)
13
14
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